

# SECOND AMENDMENT TO PARTIAL ACTION PLAN #3 FOR

## THE CITY OF JOPLIN

## (AMENDMENT 7 TO THE INITIAL ACTION PLAN)

Supplemental CDBG Disaster Recovery Authorized by the Disaster Relief Appropriations Act, 2013 (Public Law 113-2)

U.S. Department of Housing and Urban Development Docket No. FR-5696-N-03 [Federal Register: May 29, 2013 (Volume 78, Number 103)]

<u> AMENDMENT #7 – July 20, 2015</u>

The amended text is found in the following pages to highlight the information that has changed. The information is also integrated into the entire Action Plan that follows.

The City of Joplin is amending the Community Development Block Grant Disaster Recovery (CDBG-DR) Program's action plan regarding the second round of funding (approximately \$113 Million). A submission of this amendment has been made to the U.S. Department of Housing and Urban Development (HUD).

#### ADVANCED TRAINING & TECHNOLOGY CENTER (PHASE I)

**Program/Activity Details** 

Administering Entity: Joplin Area Chamber of Commerce Foundation (JACCF)

Budget: \$3,900,000 Geographic Area: City of Joplin:

Applicant Eligibility: LMI Limited Clientele

Start/End Dates: September 2015 – December 2016

Performance Outcomes: Stimulate economic growth by enhancing

resident's skill sets and filling the gaps in the area's workforce by providing better-skilled

workers, particularly LMI residents.

#### **Basis for Allocation**

Recovery from a major natural disaster can take years or even decades. The community continues to have an ongoing need for economic development projects to stimulate the economy. A key part of the recovery is employing the unemployed and upgrading the skill sets of the underemployed. The proposed Advanced Training and Technology Center will help fill gaps in the area's workforce, provide better-skilled workers to existing and new companies, and enable local residents, particularly those with low/moderate incomes (LMI) to advance their skills and, consequently, their standard of living. This allocation will provide the means to purchase and renovate a building for the center.

This project will aggressively work with those organizations which are directly in contact with people in the Joplin community who are most at risk because of a lack of education, minimal job skills and/or minimal work experience. The proposed Center is in close proximity (within walking distance) to the greatest identified need within the City of Joplin. Three homeless shelters: the Salvation Army, Joplin Community Clinic, and the Joplin Health Department are all within walking distance from the proposed Center. These stakeholders will be used to identify the basic skills and needs of those most at risk. The Center will work with those citizens recommended by these stakeholders to enhance their basic job skills, allowing them the opportunity for employment in positions that may provide a higher income, better benefits, and more stability. Ending homelessness among military veterans will be a key component of the outreach process. Veterans groups will be included as stakeholders to advance the dialogue and promote the opportunities for training. The Center will also be a focal point for key existing, new and emerging technology in advanced manufacturing and information systems, and provide training in these industries. It is anticipated students will come from the existing workforce and be trained at the direction of their employers, although some students may take the training on their own to improve their skills and be better positioned for advancement at their current or other employers.

The size and construction of the proposed facility will make it suitable for a wide range of opportunities. The vacant building still offers a wide variety of educational and training "spaces" that can easily be modified to meet the needs as proposed. The program will initially target four sectors:

- Basic Job Training & Education (skills incubation)
- LMI outreach with stakeholders serving that population. LMI training in the following:
  - o Basic job soft skills
  - o Entry-level manufacturing skills, including welding and maintenance
  - o Entry-level culinary and commercial kitchen skills, cleaning, maintenance, safety
  - Basic computer skills
  - o Basic customer service skills
- Advanced Manufacturing, Information Technology, Culinary Services & Construction
  - Industrial maintenance, including electronics
  - o Welding
  - o Machining (emphasis on Programmable Logic Controllers)
  - o Advanced manufacturing technology such as 3D printing basics
  - o Cooking, food preparation skills, and inventory management
  - o Catering services and management
  - Advanced food safety
  - o Enhanced computer skills, including graphics, networking
  - o Financial management tools
  - o Cloud systems
- Technology Based Incubation and Advanced Skills Development
  - o Missouri targeted markets: advanced manufacturing, IT, life sciences
  - o Investigate life science research associated with proposed new medical school
  - Seek opportunities with new MSSU DNA research lab, specifically food safety testing
  - o Utilize services of Newman Innovation Center
  - Provide tenants access to Small Business and Technical Development Center (SBTDC) services and scheduled seminars for ongoing outreach and training to clients
  - Propose partnership with Mercy Research and Development in Springfield to encourage physicians to develop new medical devices in Joplin
  - o 3D printing devices for entrepreneurs for rapid prototyping
  - Firms will be encouraged to provide on-going advanced training for employees to improve workforce skills
  - O Assist entrepreneurs seeking capital to fund startup or in growth stages
  - Provide conduit to technology research and assistance utilizing existing partnership with 10 Missouri Certified Innovation Centers
  - Provide educational programs and connectivity to MSSU, Missouri Alternative and Renewable Energy Technology (MARET) Center

Crowder College, a partner in the project, aims to enhance the skills of several thousand residents over the next 5 years. The Advanced Training and Technology Center is an investment that not only has an immediate impact, but a continued economic impact throughout Joplin's future. Phase I of the Advanced Training & Technology Center focuses on the acquisition and renovation of the proposed facility, while a future Phase II will focus on the furniture, fixtures, and equipment.

CDBG Eligibility and National Objective

This Activity is eligible under 03 Public Facilities and Improvements, and will utilize the National Objective of Low-Moderate Income, Limited Clientele.

Long-term Recovery from Specific Disaster

The intention of the project is to not only enhance the skills of the underemployed, but also to provide better employees to local employers thus promoting economic development. The program will restore local business and provide a more stable economy for the City of Joplin.

## SANITARY SEWER IMPROVEMENTS (DESIGN & CONSTRUCTION PHASE 2)

Program/Activity Details

Administering Entity: City of Joplin

Budget: \$1,100,000 Geographic Area: City of Joplin

Applicant Eligibility: N/A; Public Facilities and Infrastructure Improvements

Start/End Dates: September 2015 – December 2016

Performance Outcomes: Design and construction of sewer and manhole structures

#### **Basis for Allocation**

As with storm sewers, the tornado and ensuing heavy equipment activity caused significant damage to the manhole and sanitary sewers across the tornado recovery area. The City has an annual capital program that repairs and replaces sanitary sewers. The annual budget is \$1.5 million, which is currently being used primarily to clean and TV the entire system as per DNR bypass elimination plan, and for Infiltration and Inflow (I/I) reduction projects in portions of the Turkey Creek collection system that have the highest metals levels as a requirement of the operating permit for Turkey Creek WWTP. All EDR area sanitary sewers were videoed, measured, and rated from 1-5, 1 being best condition and 5 being the worst condition. Staff extrapolated those rankings and percentages across the entire tornado area. Using comparable bids from a neighboring town, the cost was calculated at approximately \$12 million for repairing the category 3 and above lines. Estimates and ranking scale, as well as the sewers in the tornado area, are included as a part of this work.

**CDBG Eligibility and National Objective** 

This Activity is eligible under 03J, Water and Sewer Improvements, and will utilize the National Objectives of Low and Moderate Income Area and Slum and Blight Area. In neighborhoods where the census data indicates the Census Block Groups are eligible to receive LMA assistance, this will be used. For those areas that will not qualify under that National Objective, Slum and Blight will be used based on the conditions created by the tornado damage.

Long-term Recovery from Specific Disaster

This project will dramatically improve sanitary sewer service as well as reduce I/I. Having an upgraded and modernized system extends the life of our treatment plants, as well as reduces the number of backups into citizens' households after large rain events. The City will have a well mapped system with a ranking to identify future preventative maintenance needs. This upgrade to the system will position the community in better compliance with state regulation as well.

#### EARLY CHILDHOOD CENTER

#### **Program/Activity Details**

Administering Entity: Joplin Schools

Budget: \$5,000,000 (Total Project \$13,800,000) \$0.00 Geographic Area: Old Mercy Medical Complex Site (Tract #8)

Applicant Eligibility: N/A; Child Care Centers

Beneficiary Eligibility: Low-Moderate Income, Limited Clientele

Start/End Dates: January 2015 – January 2017

Performance Outcomes: Construction of a new, early childhood development center to serve

approximately 475 – 600 children.

#### **Basis for Allocation**

For many years, Joplin's demand for high-quality child care and preschool education has exceeded the supply. The Joplin community has always struggled to successfully meet the needs of its youngest and most vulnerable children with not having enough early childhood space. Since the 2011 disaster, this situation has become exponentially worse. It has been estimated that Joplin lost over half of its' daycare/early childhood education slots. In fact, due to the critical shortage, parents report they must seek childcare in other, neighboring communities. In order for families to continue working, they are in dire need of daycare services, and the availability of high quality daycare has reached crisis proportions.

Currently there are only 55 available facilities as of January 2013, (down from 67 in operation pretornado). In addition to home child care, there are two general types of facilities: commercial franchises and locally-owned day care. Joplin has only one large, commercial franchise center which can accommodate 125 children. Other facilities can host between 20-60 children, however the local centers typically have a maximum capacity of only 20 children.

The Joplin community faces many challenges that negatively impact young children's readiness for school and future success. These challenges include the percentage of children living in poverty, rates of child abuse, domestic violence, drug and alcohol use, out-of-home placements, single mothers without high school educations, and the number of families that work at low-paying, shift jobs. According to 2008 research from the U.S. Department of Labor, Bureau of Labor Statistics, in 2007, 71 percent of mothers with children under age 18, and 55 percent of mothers with children under a year old. In 2005, 89 percent of children under five and 63 percent of school-age children with employed mothers regularly attended some sort of child care arrangement (U.S. Census Bureau, 2008).

Though there have been overall improvements over the past decade in the incidence of children and families facing these barriers, a significant proportion of the Joplin area's children still remain atrisk for multiple health, developmental, cognitive and social problems. As cited in the 2011 Kids Count, "Child Well-being" rankings in Jasper and Newton Counties are among the most at-risk in the state. Although a challenge, it is imperative that the community find ways to provide safe and productive early learning environments in order to confront the devastating effects of these conditions impacting the community.

The Joplin Schools Early Childhood Center's goal is to serve 600 children, including daycare from 6AM to 6PM for children ages 6 weeks to 5 years. The Center will also include special education services, at-risk services (Title I), and half day preschool for ages 3 years to 5 years. The Parents as Teachers Model Program for the State of Missouri will also be included in the center. Certified

teachers will instruct preschool students with state approved curriculum. The daycare will be licensed by the State of Missouri. A site based health clinic will also be included to serve these students.

Child care is often the missing link in community planning and economic development. Joplin Schools see this as an important component in rebuilding the City of Joplin in a comprehensive and sustainable manner. Accessible, affordable, quality child care supports the ability of parents to participate in the workforce and balance their family needs.

CDBG Eligibility and National Objective

This Activity is eligible under 03M, Child Care Centers, and will utilize the National Objective of Low-Moderate Income Limited Clientele. Joplin Schools will collect income documentation from each family assisted through their programs to ensure that 51% of the families are considered Low-Moderate Income.

**Long-term Recovery from Specific Disaster** 

This activity will include the construction of an Early Childhood center, health center, lending library, and a commercial playground that will be handicap accessible and age appropriate at all levels. The Center will provide a safe and secure child care environment for the families that live and work in Joplin as they rebuild their lives post tornado. The proposed location of the Center is on the site of the old Mercy Medical Center that was destroyed by the 2011 tornado.

#### COMMUNITY DEVELOPMENT BLOCK GRANT- DISASTER RECOVERY

Round II Cumulative Partial Action Plan Budget

Projects	Initial Action Plan	Partial Action Plan #2	Partial Action Plan #3	Total Funded to Date
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Sanitary Sewer (Design & Construction)	\$4,501,333.00	\$3,000,000.00	\$2,500,000.00 \$3,600,000.00	\$11,101,333.00
Mercy Public Park	\$-	\$4,900,000.00	\$-	\$4,900,000.00
Crosslines Community	\$-	\$-	\$555,000.00	\$555,000.00
Early Childhood Center	\$-	<b>\$</b> -	\$5,000,000.00 \$-	\$0.00
Public Infrastructure Improvements	\$3,362,400.00	\$3,800,000.00	\$1,000,000.00	\$8,162,400.00
Advanced Training & Technology Center (Phase I)			\$3,900,000.00 /	\$3,900,000.00
Sub Total	\$7,863,733.00	\$11,700,000.00	\$9,055,000.00	\$28,618,733.00
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Sub Total	\$-	\$-		\$-
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Sub Total	\$-	\$-		<b>\$-</b>
Mental Health Needs				
Sub Total	\$331,397.00	\$-		\$331,397.00
Sub Total	\$331,397.00	\$-		\$331,397.00
CANADA TO COMPANY AND				
City of Joplin Administrative Costs	\$101,951.30	\$255,000.00	\$249,000.00	\$605,951.30
Consultant Administrative	\$327,805.20	\$255,000.00	\$249,000.00	\$831,805.20
Planning Costs	\$-	\$1,530,000.00	\$498,000.00	\$2,028,000.00
Sub Total	\$429,756.50	\$2,040,000.00	\$996,000.00	\$3,465,756.50
TOTAL BUDGETED (of \$113,276,000.00)	\$8,624,886.50	\$13,740,000.00	\$10,051,000.00	\$32,415,886.50

#### I. PUBLIC COMMENT

The City of Joplin provided prominent posting on the City's official website beginning on July 15, 2015 indicating written comments would be accepted through July 22, 2015 at 5:00 p.m. No comments were received.

#### II. ACCESSIBILITY OF PLAN

The City of Joplin will make this plan available to all individuals including those with disabilities and those that are non-English speaking. Services will be provided upon request. Requests can be made by contacting our ADA Coordinator at 624-0820, Ext 210, or the City Clerk's Office at 624-0820, Ext 220. Kindly give us forty-eight (48) hour notice to arrange for the aids or service. TTD Number: (417) 625-4774.